

# Modelling the ,secret of LEADER'

## *Integration and disintegration in rural development*

*Gusztáv Nemes PhD*

*Centre for Economic and Regional Studies – Budapest*

*Balaton-uplands LEADER LAG*



# Rural development dimensions I.

## External intervention

- Financial aid - money
- Rules and regulations
- Institutions
- Strategies
- **World of Rural Policies**

***CENTRAL BUREAUCRATIC  
SYSTEM***

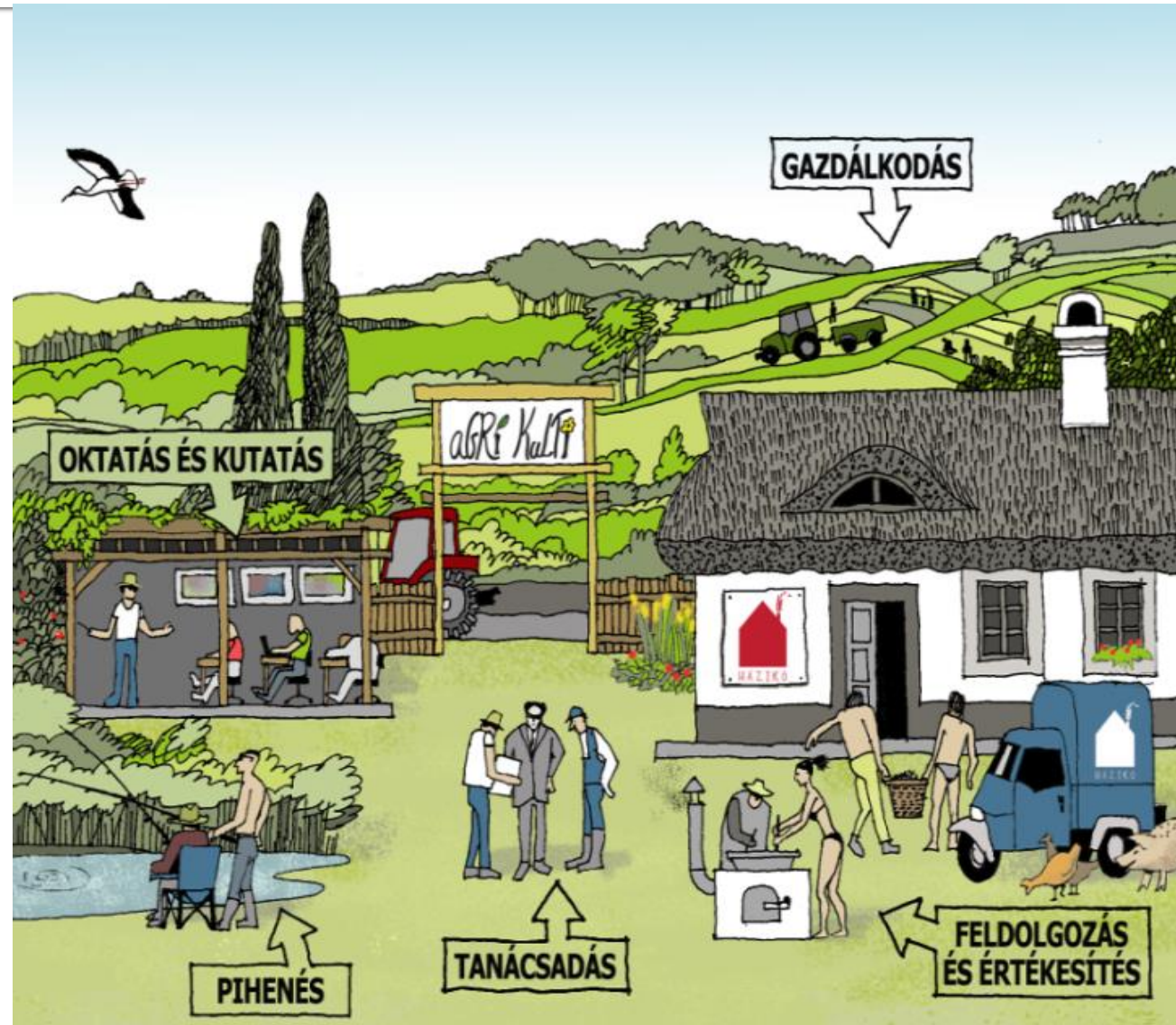


# Rural development dimensions II.

Internal aspiration of local people to create better life:

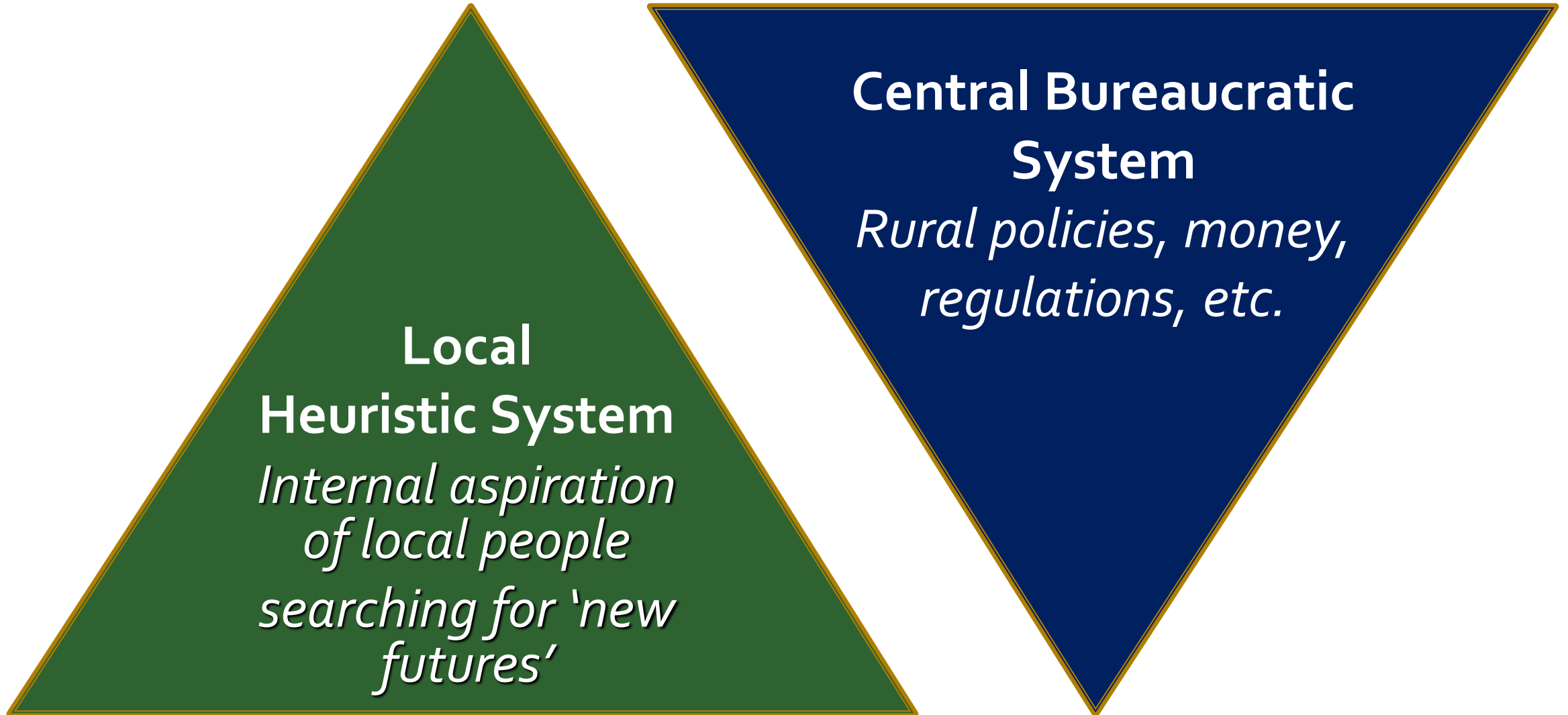
- Networking
- Kinship relations
- Entrepreneurship
- Communities
- Visitors
- Self-organisation
- World of rural life...

**LOCAL HEURISTIC  
SYSTEM**



# The two sub-systems of development

## - a framework for understanding LEADER





# Human actors – *Local heuristic system*

- Local leaders, entrepreneurs, everyday people – responsible
- Their work/actions effects their own lives – they risk their own money
- Insightful local knowledge, but low understanding of central rules and policies
- Very committed and less objective, main concern is better local life
- Long term (20 years) – strategy?



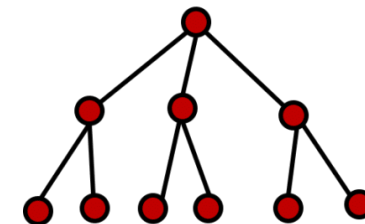
# Human actors – *Central bureaucratic system*

- Politicians, high and low level public servants, etc.
- Deal with others' life, deal with public money
- Insightful knowledge of rules, policies, procedures, but low information on local
- Main concern is accountability, transparency, maintenance of rural values, compliance with the POLITICAL CENTRE



# Central-bureaucratic system of rural development

- NEEDED/essential
- Based on top-down intervention of the political **centre**
- EU and domestic ***policies***, centrally redistributed resources, strategic development plans, bureaucratic knowledge, central rules, high level interest groups, etc.
- Institutionalised character, written procedures, quantifiable results
- Central development logic (modernist paradigm)
- Strategic (short-mid term)
- Main aim is to provide access and a 'peaceful environment' for the development for the economic centre, Decisions based on very limited information



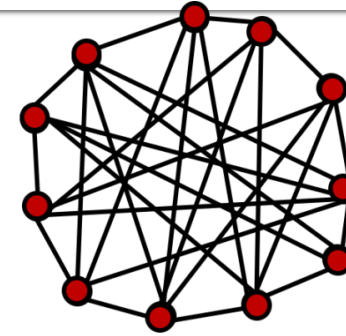
"Top-down"



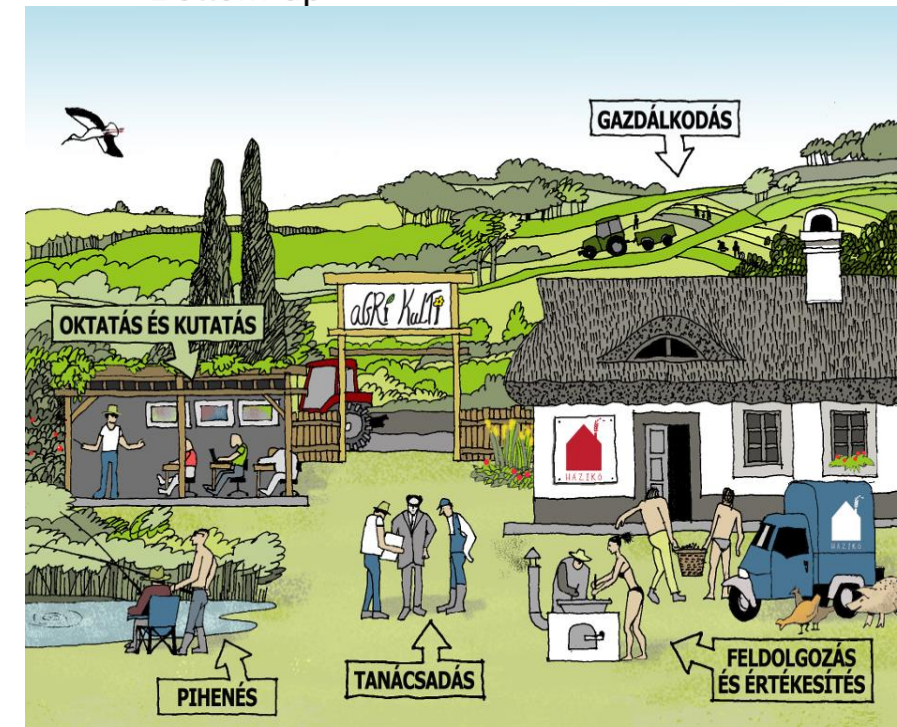


# Local-heuristic system of rural deveopment

- Based on endogenous bottom-up processes
- Comprises of: local actors and values; local development plans; social networks and kinship relations; local authorities, innovative individuals, development associations and partnerships, etc.
- Low level of institutionalisation
- Deep, insightful knowledge of locality (often tacit)
- Lack procedural and policy knowledge
- Local development logic (part of the new development paradigm)
- Main aim is to improve local life, giving flexible responses to external challenges, keeping benefits for the locality



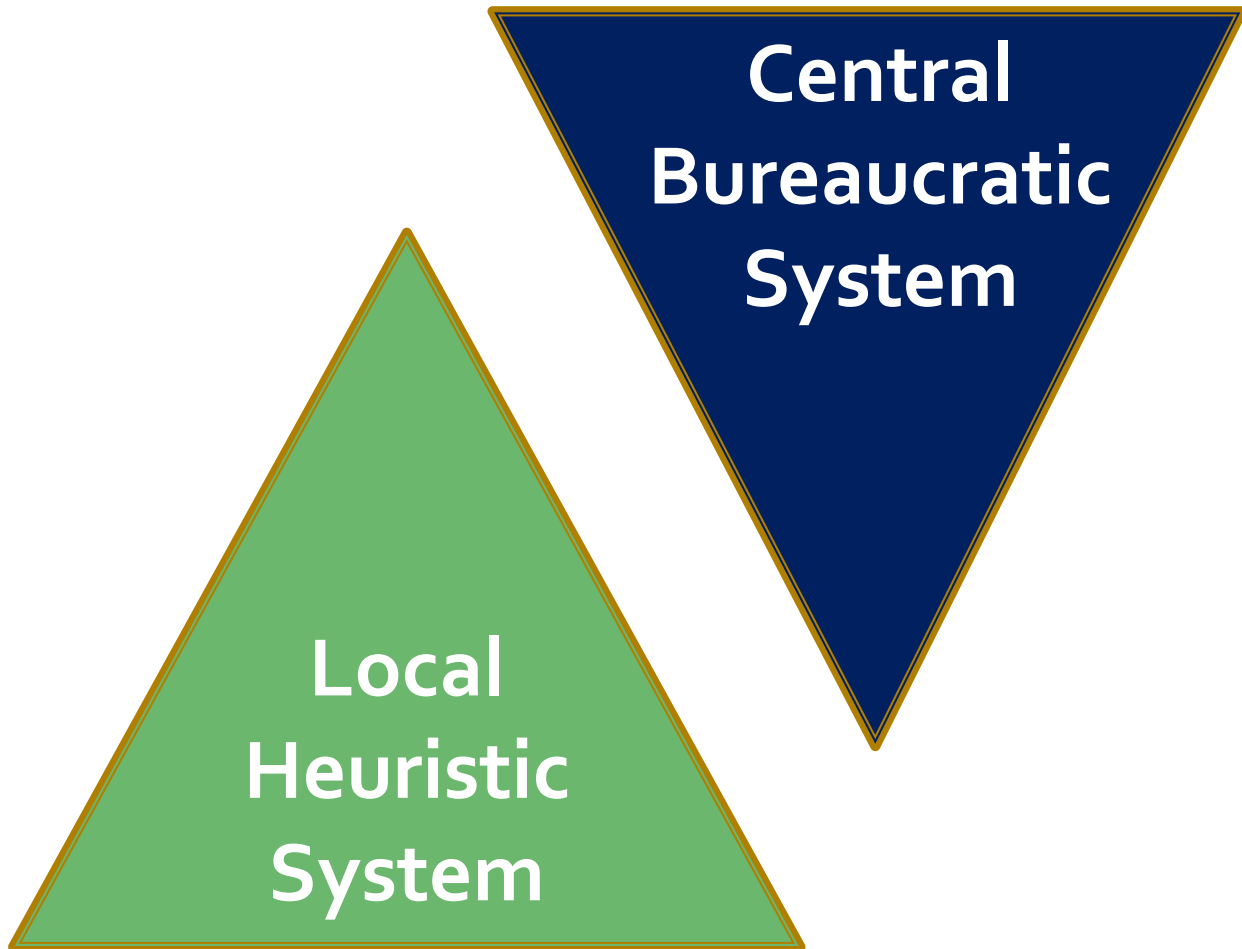
“Bottom-up”



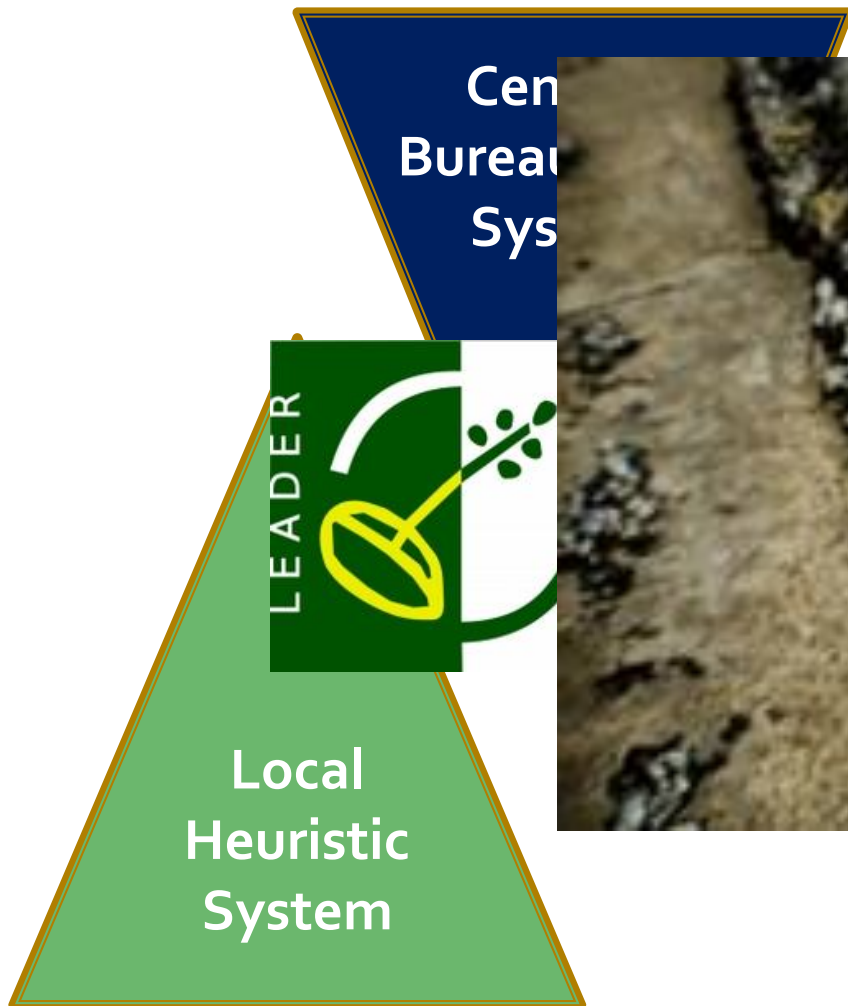


# Disintegration

- reason for policy failure



# Reflexive integration – reflexive agency



- Development capacity

ion

networking

arning

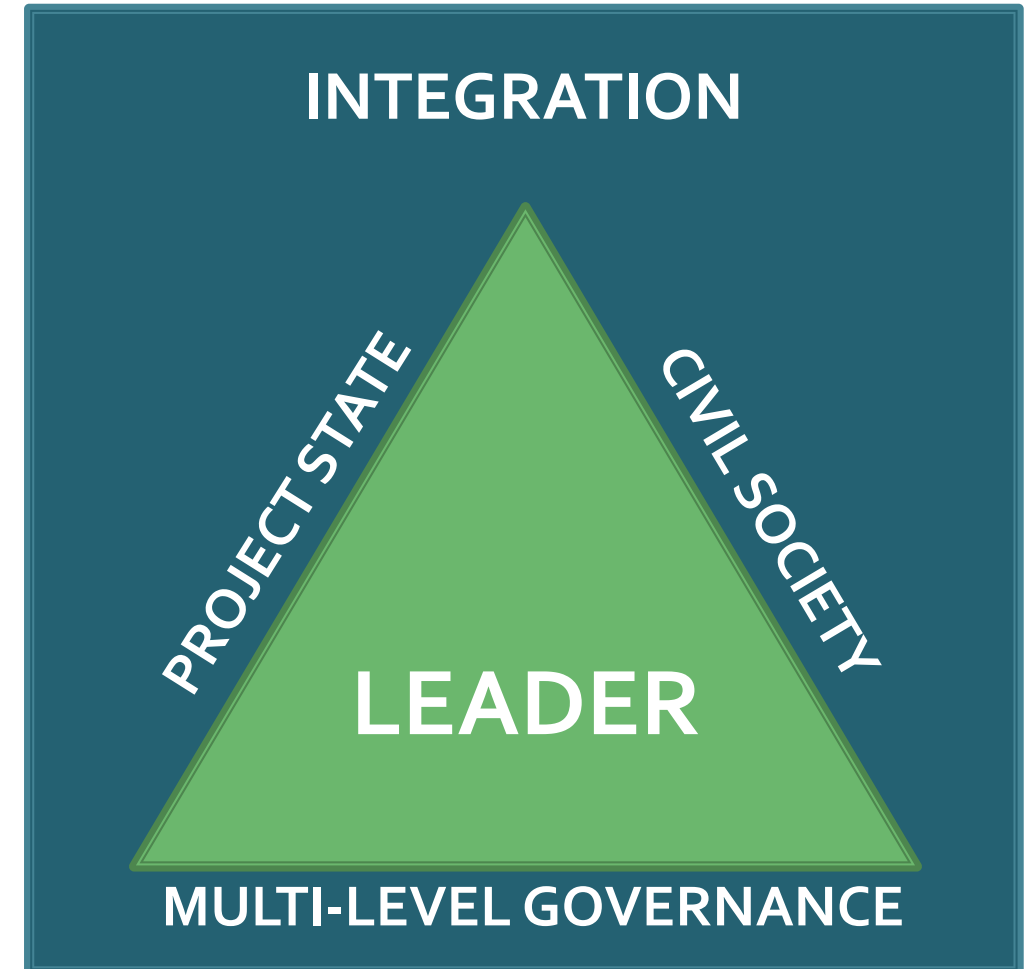
out understanding the

- Strategic+ opportunistic action, creative bricolage

# Integration – ,the secret of LEADER'

- LEADER translates and mediates between central and local systems, delivers information, protects interests;
- Helps local co-operation, empowering communities and building local capacities;
- Mobilises local resources and achieve structural changes.
- Delivers central money to local communities to develop their own lives and environment;

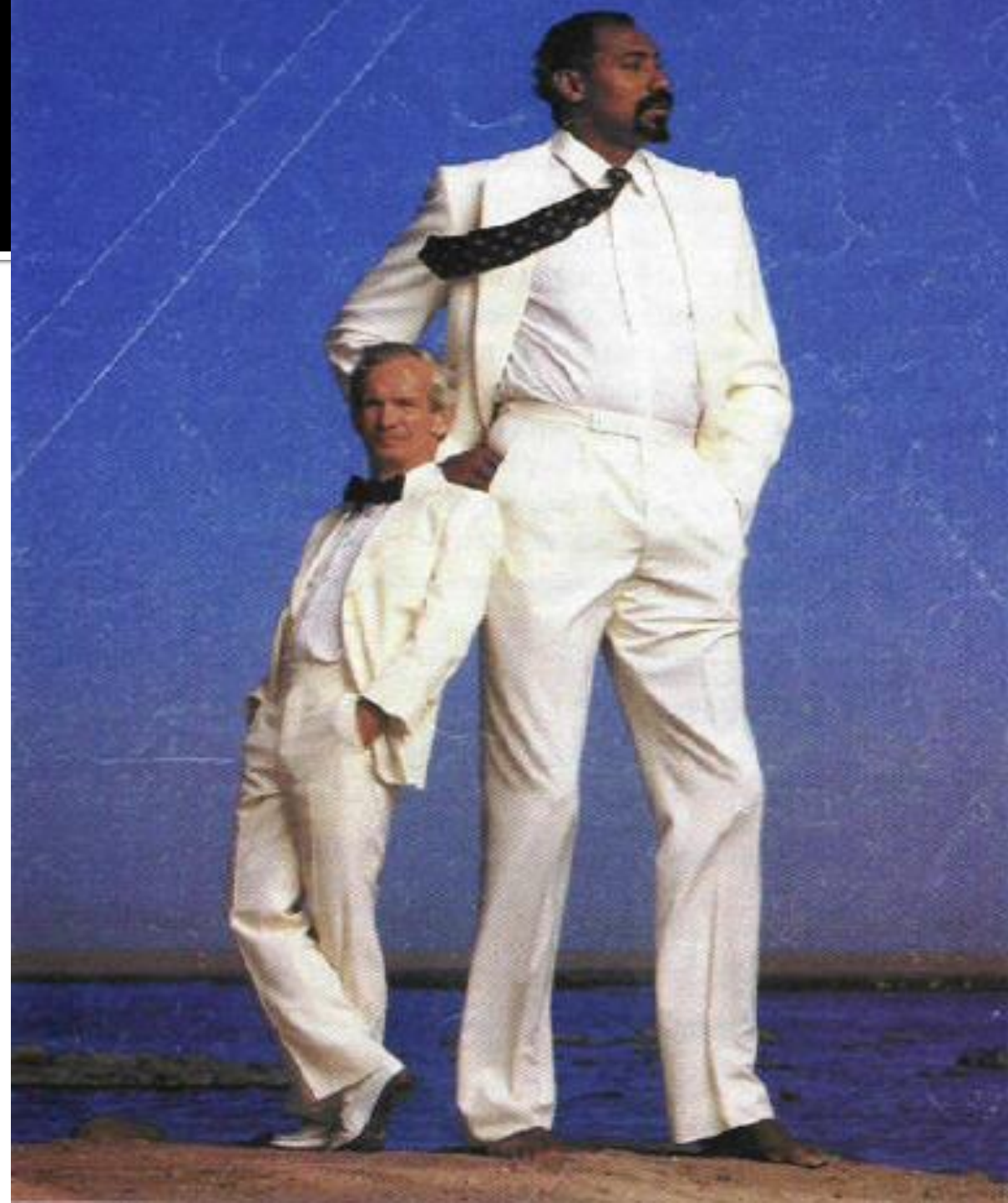
**Integration of central and local dev.**





**Amazing results  
BUT:**

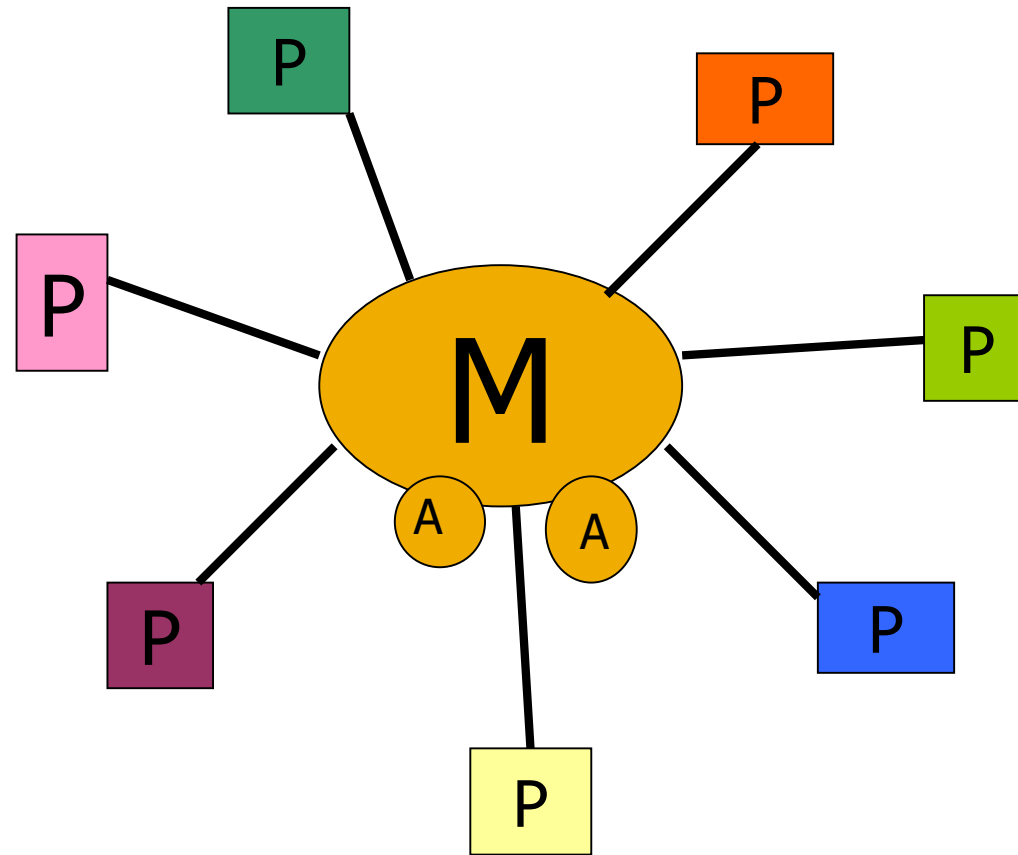
**Huge  
differences in  
implementation**



# *Operational disintegration*



# Operational disintegration



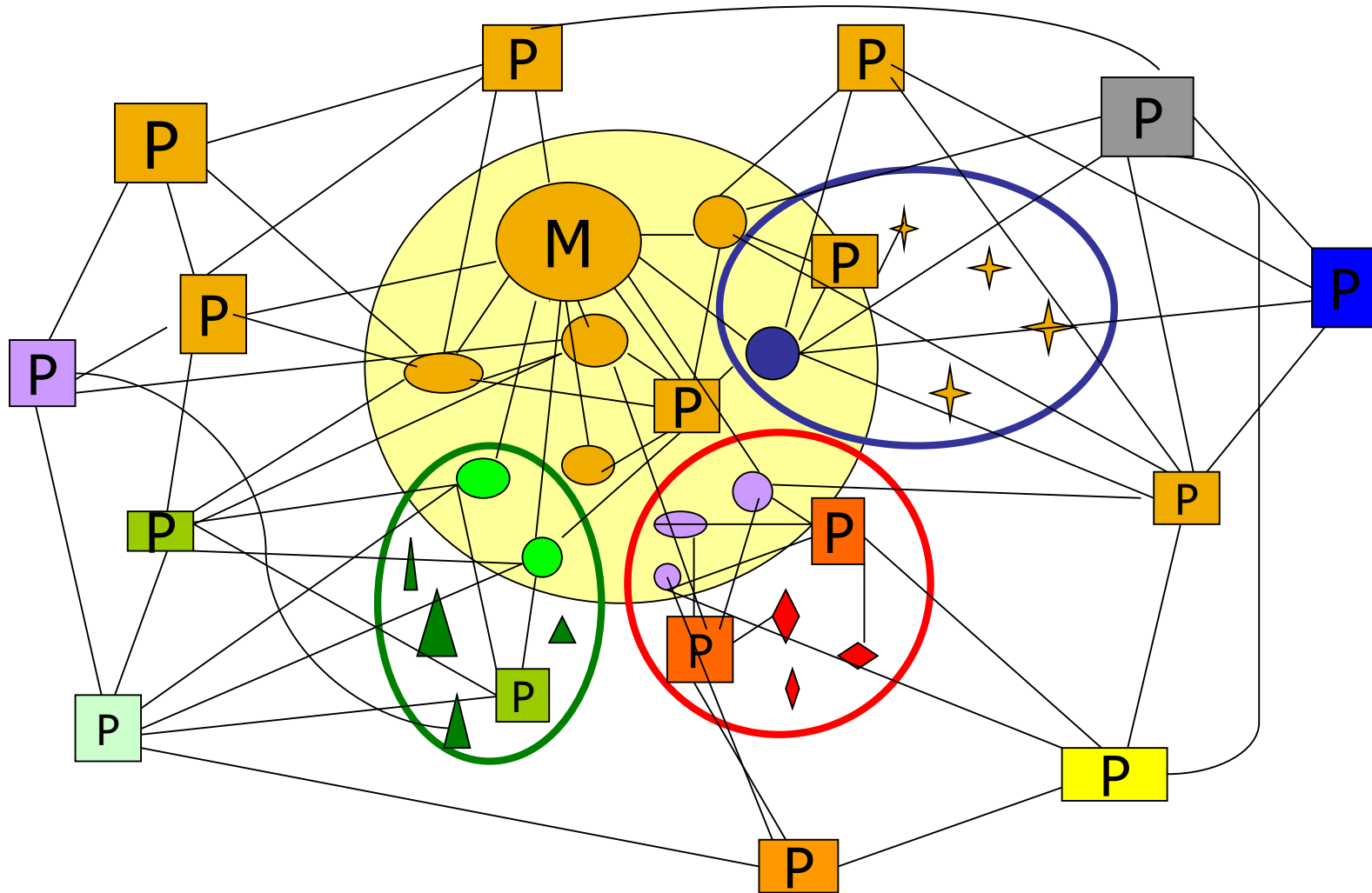


# *Stringing pearls*





# Reflexive integration



**Any questions, comments?**

